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April 20, 2026

Notice of Intent to Act Upon a Regulation

Notice of Hearing for the Adoption of Regulations of the Commission on Professional Standards in Education as proposed in LCB File #R071-25

The Commission on Professional Standards in Education will hold a public hearing at **9:01 A.M.** on **Wednesday, May 20, 2026** via [livestream](#) and at the following locations: **Nevada Department of Education Offices at 700 East Fifth Street, Board Room, Carson City and 2080 East Flamingo Road, Room 114, Las Vegas, Nevada.** The purpose of the hearing is to receive comments from all interested persons regarding the amendment of regulations pertaining to Chapter 391.XXX, 391.170, and 391.171 of the Nevada Administrative Code (NAC) pursuant to the Nevada Revised Statute (NRS) 391.019 as amended by section 18 of Senate Bill No. 81, chapter 491, Statutes of Nevada 2025, at page 3222, and NRS 391.032

The following information is provided pursuant to the requirements of Nevada Revised Statute (NRS) 233B.0603:

1. The need and the purpose of the proposed regulations and/or amendments: In accordance with NRS 391.019, the Commission on Professional Standards in Education shall adopt regulations:

- *Prescribing the qualifications for licensing teachers and other educational personnel and the procedures for the issuance and renewal of those licenses.*

NRS 391.032, the Commission on Professional Standards in Education shall adopt regulations:

- *Providing for the issuance of provisional licenses to teachers and other educational personnel before completion of all courses of study or other requirements for a license in this State.*

2. Description of the proposed regulation, or the subjects and issues involved: The proposed regulation is relating to educational personnel; NAC Chapter 391.XXX – Endorsements, NAC 391.170 – License or endorsement as professional administrator of school; endorsement as professional administrator of program, and NAC 391.171 – Conditional endorsement as professional administrator of school: Qualifications; authorized employment; term of validity; automatic invalidity; reinstatement; requirements to apply for unconditional endorsement. The Commission will consider a regulation relating to educational personnel; authorizing the Superintendent of Public Instruction to issue an interim endorsement as a professional administrator of a program to certain persons; revising provisions governing the issuance of a license or endorsement as a professional administrator of a school, an endorsement as a professional administrator of a program and an interim endorsement as a professional administrator of a school; and providing other matters properly relating thereto. This endorsement will create an Interim Route to Certification for school and program administrators. The Commission may adopt or not adopt this regulation.

3. The revised text of the proposed regulation is attached to this notice.

4. **Estimated economic effect of the regulation on the business which it is to regulate and on the public:** There is no economic effect of the regulation on the business that it regulates and no impact on the public.
5. **Methods used by the agency in determining the impact on a small business:** Small business are not impacted by this regulation.
6. **The estimated cost to the agency for enforcement of the proposed regulation:** No costs.
7. **Description and citation of duplicative or overlapping regulations of other state or local governmental agencies:** There is no duplication or overlap of regulations of state or local government agencies.
8. **Is the regulation required by federal law?** This regulation is not required pursuant to federal law.
9. **Does the regulation include provisions more stringent than a federal regulation regarding the same activity?** There is no federal law affecting or overlapping the proposed regulations.
10. **Does the proposed regulation establish a new fee or increase an existing fee?** The proposed regulation does not establish a new fee or increase an existing fee.

A copy of all materials relating to the proposed regulation may be obtained at the hearing, on the [Commission on Professional Standards in Education webpage](#), by contacting the Commission on Professional Standards in Education, Nevada Department of Education, via email at COPS@doe.nv.gov, by telephone at (702) 668-4317 or in person at the Nevada Department of Education, 2080 E. Flamingo Rd. Las Vegas, Nevada. Persons wishing to comment upon the proposed action of the Commission on Professional Standards in Education may provide in- person testimony, submit written comment to the Commission on Professional Standards in Education via email at COPS@doe.nv.gov, or submit their comments, data, views, or arguments in written form to the Commission on Professional Standards in Education, Nevada Department of Education, 2080 E. Flamingo Rd. Las Vegas, Nevada 89119. Comments may be submitted via email leading up to and for the duration of the meeting, and those submitted via mail must be received by the Department on or before **Friday, May 15, 2026**. A record of all submitted comments will be retained, and the Commission will proceed to consider any public comment received.

This notice and the text of the proposed regulation has been sent to all persons on the agencies mailing list for the Commission on Professional Standards in Education, posted on the [Commission on Professional Standards in Education](#) webpage, [Nevada's Public Notice](#) webpage, the [Nevada State Legislature's Administrative Regulations notices](#) webpage, available in the State of Nevada Register of Administrative Regulations pursuant to NRS 233B.0653, and physically posted at the Nevada Department of Education Offices. Copies of this notice will also be emailed and/or mailed to members of the public upon request.

Notice required by NRS 233B.064: Upon adoption of any regulation, the agency, if requested to do so by an interested person, either before adoption or within 30 days thereafter, will issue a concise statement of the principal reasons for and against its adoption and incorporate therein its reason for overruling the consideration urged against its adoption.

**REVISED PROPOSED REGULATION OF THE COMMISSION ON
PROFESSIONAL STANDARDS IN EDUCATION**

LCB File No. R071-25

March 16, 2026

EXPLANATION – Matter in *italics* is new; matter in brackets ~~omitted material~~ is material to be omitted.

AUTHORITY: §§ 1-3, NRS 391.019, as amended by section 18 of Senate Bill No. 81, chapter 491, Statutes of Nevada 2025, at page 3222, and 391.032.

A REGULATION relating to educational personnel; authorizing the Superintendent of Public Instruction to issue an interim endorsement as a professional administrator of a program to certain persons; revising provisions governing the issuance of a license or endorsement as a professional administrator of a school, an endorsement as a professional administrator of a program and an interim endorsement as a professional administrator of a school; and providing other matters properly relating thereto.

Legislative Counsel’s Digest:

Existing law requires the Commission on Professional Standards in Education to prescribe by regulation the qualifications for licensing teachers and other educational personnel. (NRS 391.019, as amended by section 18 of Senate Bill No. 81, chapter 491, Statutes of Nevada 2025, at page 3222) Existing regulations establish requirements for a person to receive: (1) a license or endorsement as a professional administrator of a school; or (2) an endorsement as a professional administrator of a program. (NAC 391.160, 391.170) Existing regulations also provide for the issuance of a conditional endorsement as a professional administrator of a school, which authorizes a person who holds a license to teach and who satisfies certain other criteria to be employed as an administrator of a school while the person completes an alternative route to licensure as an administrator of a school. (NAC 391.171)

Senate Bill No. 81 (S.B. 81), which was enacted during the 2025 Legislative Session: (1) eliminated the requirement for the Commission to adopt regulations for the licensing of administrators pursuant to an alternative route to licensure; and (2) instead, requires the Commission to prescribe the qualifications and procedures for licensed teachers and other educational personnel to become licensed as administrators without restricting the ability of those persons to obtain employment as administrators. (NRS 391.019, as amended by section 18 of Senate Bill No. 81, chapter 491, Statutes of Nevada 2025, at page 3222) **Section 3** of this regulation: (1) replaces the conditional endorsement of certain licensed teachers enrolled in a program for an alternative route to licensure as a professional administrator of a school with an interim endorsement for such licensed teachers enrolled in an interim route to certification as a professional administrator of a school; (2) adds a requirement that a licensed teacher who applies to obtain an interim endorsement as a professional administrator of a school submit proof

satisfactory to the Superintendent of Public Instruction that the teacher holds a bachelor's degree or a higher degree from a regionally accredited college or university; (3) removes the authorization to reinstate an interim endorsement as a professional administrator of a school at any time before its expiration and, instead, authorizes such a reinstatement only within 1 year after the initial issuance of the interim endorsement; (4) clarifies that a person applying for an interim endorsement as a professional administrator of a school pay certain fees for an endorsement; and (5) revises the criteria for a person enrolled in an interim route to certification to obtain a renewable endorsement as a professional administrator of a school. (NAC 391.171) **Section 1** of this regulation establishes a corresponding interim endorsement as a professional administrator of a program for educational personnel who hold a special license in certain program areas and are enrolled in an interim route to certification approved by the Commission.

Section 2 of this regulation revises the requirements of existing regulations for a person to receive a renewable license or endorsement as a professional administrator of a school or a professional administrator of a program to: (1) clarify that certain course work is required to relate to the administration of education in prekindergarten, kindergarten or grades 1 through 12; and (2) require that experience as a licensed teacher or other educational personnel be in a full-time capacity.

Section 1. Chapter 391 of NAC is hereby amended by adding thereto a new section to read as follows:

1. The Superintendent of Public Instruction may issue an interim endorsement as a professional administrator of a program to a person who:

(a) Submits an application which is accompanied by proof satisfactory to the Superintendent of Public Instruction that the applicant:

(1) Has been accepted for enrollment in a program for an interim route to certification that has been approved by the Commission;

(2) Holds a valid renewable special license in the program for which an endorsement is requested;

(3) Has completed at least 5 years of full-time experience as a licensed employee in a program described in subsection 3 of NAC 391.160 for which the applicant holds a valid renewable special license;

(4) Holds a bachelor's degree or a higher degree from a regionally accredited college or university; and

(5) Complies with the instructional and training policies and procedures of the provider of the program for an interim route to certification relating to professional education administration; and

(b) Pays the fee required by NAC 391.045.

2. An interim endorsement as a professional administrator of a program issued pursuant to this section:

(a) Authorizes the holder of the interim endorsement to be employed as an administrator in a school district, charter school or private school;

(b) Becomes valid on the date on which the holder of the interim endorsement satisfies each of the requirements set forth in subsection 1;

(c) Except as otherwise provided in subsection 3, is valid for not more than 3 years; and

(d) Is not renewable.

3. If the holder of an interim endorsement issued pursuant to this section withdraws from or is no longer enrolled in a program for an interim route to certification, the qualified provider of the program in which the holder was enrolled must, not later than 15 days after the holder withdraws or otherwise ceases to be enrolled, notify the Office of Educator Licensure of the Department of the name and license number of the holder, the date on which the holder withdrew or otherwise ceased to be enrolled and the reason that the holder withdrew or ceased to be enrolled. The interim endorsement automatically becomes invalid immediately upon the receipt of such notification by the Office of Educator Licensure.

4. The holder of an interim endorsement as a professional administrator of a program that has become invalid pursuant to subsection 3 may apply to the Department for the reinstatement of the endorsement within 1 year after the issuance of the initial endorsement if the holder:

(a) Is accepted by another program for an interim route to certification offered by a provider that has been approved by the Commission; and

(b) Pays the fee required by NAC 391.045.

↪ An interim endorsement may not be reinstated pursuant to this subsection more than once.

5. A person who is issued an interim endorsement as a professional administrator of a program pursuant to this section may apply for a renewable endorsement as a professional administrator of a program pursuant to subsection 2 of NAC 391.170 if, after the completion of at least 2 full school years, the applicant:

(a) Has successfully completed the education and training required by the qualified provider for the interim route to certification, including, without limitation, the supervised, school-based experience provided by the qualified provider;

(b) Has satisfied the requirements of subsection 2 of NAC 391.170 for the issuance of a renewable endorsement as a professional administrator of a program; and

(c) Pays the fee required by NAC 391.045.

Sec. 2. NAC 391.170 is hereby amended to read as follows:

391.170 1. Except as otherwise provided in NAC 391.171, to receive a license or endorsement as a professional administrator of a school, an applicant:

(a) Must:

(1) Hold a master's degree or higher in educational administration *of a program of early childhood education, kindergarten or grades 1 through 12* from a regionally accredited college or university; and

(2) ~~Submit to the Department evidence of~~ *Have completed at least* 5 years of *classroom* teaching experience , *in a full-time capacity*, as a licensed teacher in a program of early childhood education, kindergarten or grades 1 through 12; or

(b) Must:

(1) Hold a master's degree or higher from a regionally accredited college or university;

(2) ~~Submit to the Department evidence of~~ *Have completed at least* 5 years of *classroom* teaching experience , *in a full-time capacity*, as a licensed teacher in a program of early childhood education, kindergarten or grades 1 through 12; and

(3) Have completed at least 36 semester hours of graduate courses in the administration of a school ~~H~~ *providing a program of early childhood education, kindergarten or grades 1 through 12*, which must include course work in:

(I) Administration and organization of a school;

(II) Supervision and evaluation of instruction;

(III) Development of personnel;

(IV) Finances of a school;

(V) The laws that apply to schools;

(VI) Curriculum;

(VII) Research; and

(VIII) Internship or field experience.

2. ~~{To}~~ *Except as otherwise provided in section 1 of this regulation, to* receive an endorsement as a professional administrator of a program, an applicant must:
- (a) Hold a master's degree or higher from a regionally accredited college or university;
 - (b) Hold a valid special license in the program *area described in subsection 3 of NAC 391.160* for which an endorsement is requested;
 - (c) Have ~~{and submit to the Department evidence of}~~ *completed at least* 5 years of experience *, in a full-time capacity,* as a licensed employee in a program ~~{of early childhood education, kindergarten or grades 1 through 12;}~~ *area for which the applicant holds a valid special license described in paragraph (b);* and
 - (d) Have completed at least 27 semester hours in courses of study in administration, which must include course work in:
 - (1) Administration and organization of a school or the role of an administrator of a program in the applicant's area of endorsement;
 - (2) General principles of supervision of personnel or supervision of personnel for a program in the applicant's area of endorsement;
 - (3) Finances of a school or finances of a program in the applicant's area of endorsement;
 - (4) The laws that apply to schools; and
 - (5) The evaluation and development of personnel for a school or the evaluation and development of personnel for a program in the applicant's area of endorsement.

Sec. 3. NAC 391.171 is hereby amended to read as follows:

391.171 1. The Superintendent of Public Instruction ~~{shall}~~ *may* issue ~~{a conditional}~~ *an interim* endorsement as a professional administrator of a school to a person who ~~{submits}~~ *:*

(a) *Submits* an application which is accompanied by proof satisfactory to the Superintendent of Public Instruction that the applicant:

~~[(a)]~~ (1) Has been accepted for enrollment in ~~[an approved]~~ a program for an ~~[alternative]~~ *interim* route to ~~[licensure]~~:

~~—— (1) By a qualified provider that is a regionally accredited institution able to confer a master's degree and is employed by a school district or charter school in a county or city other than Clark County, Washoe County or Carson City; or~~

~~—— (2) By any qualified provider and holds a master's degree from a postsecondary institution that is regionally accredited;]~~ *certification that has been approved by the Commission;*

~~[(b)]~~ (2) Holds a valid renewable elementary, secondary or special license, a valid license to teach special education, a valid license to teach middle school or junior high school education or a valid renewable license to teach pupils in a program of early childhood education;

~~[(c)]~~ (3) Has completed at least 5 years of *classroom* teaching experience ~~[in early childhood education, kindergarten or grades 1 through 12 in schools approved by the State; and]~~ , *in a full-time capacity, at the grade level or for the area or program in which the applicant holds the license described in subparagraph (2);*

~~[(d)]~~ (4) *Holds a bachelor's degree or a higher degree from a regionally accredited college or university; and*

(5) Complies with the instructional and training policies and procedures of the qualified provider relating to professional education administration ~~[]~~ ; *and*

(b) Pays the fee required by NAC 391.045.

2. ~~[A conditional]~~ *An interim* endorsement as a professional administrator of a school issued pursuant to this section:

(a) Authorizes the holder of the ~~{conditional}~~ *interim* endorsement to be employed as an administrator in a school district, a charter school or a private school;

(b) Becomes valid on the date on which the holder of the ~~{conditional}~~ *interim* endorsement satisfies all the requirements of subsection 1;

(c) Except as otherwise provided in subsection 3, is valid for not more than 3 years; and

(d) Is not renewable.

3. If the holder of ~~{a conditional}~~ *an interim* endorsement issued pursuant to this section withdraws from or is no longer enrolled in a program for an ~~{alternative}~~ *interim* route to ~~{licensure,}~~ *certification*, the qualified provider of the program in which the holder was enrolled must, not later than 15 days after the holder withdraws or otherwise ceases to be enrolled, notify the Office of Educator Licensure of the Department of the name and license number of the holder, the date on which the holder withdrew or otherwise ceased to be enrolled and the reason that the holder withdrew or ceased to be enrolled. The ~~{conditional}~~ *interim* endorsement automatically becomes invalid immediately upon the receipt of such notification by the Office of Educator Licensure.

4. The holder of ~~{a conditional}~~ *an interim* endorsement as a professional administrator that has become invalid pursuant to subsection 3 may apply to the Department for the reinstatement of ~~{his or her}~~ *the* endorsement ~~{before}~~ *within 1 year after* the ~~{expiration}~~ *issuance* of the *initial* endorsement if he or she:

(a) ~~{Has not previously applied for the reinstatement of the endorsement after the date on which the endorsement became invalid;}~~

~~—(b)}~~ Is accepted by another program for an ~~{alternative}~~ *interim* route to ~~{licensure}~~ *certification* offered by a qualified provider; and

~~{(e)}~~ (b) Pays the fee required by NAC 391.045.

↪ *An interim endorsement may not be reinstated pursuant to this subsection more than once.*

5. A person who is issued ~~{a conditional}~~ *an interim* endorsement as a professional administrator pursuant to this section may apply for ~~{an unconditional}~~ *a renewable* endorsement as a professional administrator *pursuant to subsection 1 of NAC 391.170* if the applicant:

(a) ~~{Successfully completes}~~ *Has successfully completed* the education and training required by the qualified provider for the program for an ~~{alternative}~~ *interim* route to ~~{licensure,}~~ *certification*, including, without limitation, the supervised, school-based experience provided by the qualified provider; ~~{and}~~

(b) *Has satisfied the requirements of subsection 1 of NAC 391.170 for the issuance of a renewable endorsement as a professional administrator of a school, except for the requirement of sub-subparagraph (VIII) of subparagraph (3) of paragraph (b) of subsection 1 of NAC 391.170 to complete an internship or field experience as part of the required graduate course work;*

(c) *Has:*

(1) Satisfied the requirements of sub-subparagraph (VIII) of subparagraph (3) of paragraph (b) of subsection 1 of NAC 391.170 to complete an internship or field experience as part of the required graduate course work; or

(2) Received at least one evaluation rating designating the overall performance of the applicant as effective or highly effective for each of at least 2 school years; and

(d) Pays the appropriate fee.