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April 20, 2026

Notice of Intent to Act Upon a Regulation

Notice of Hearing for the Adoption of Regulations of the Commission on Professional Standards in Education
as proposed in LCB File #R069-25

The Commission on Professional Standards in Education will hold a public hearing at **9:00 A.M. on Wednesday, May 20, 2026** via [livestream](#) and at the following locations: **Nevada Department of Education Offices at 700 East Fifth Street, Board Room, Carson City and 2080 East Flamingo Road, Room 114, Las Vegas, Nevada.** The purpose of the hearing is to receive comments from all interested persons regarding the amendment of regulations pertaining to Chapter 391.XXX, 391.111, 391.215, 391.270, 391.280, 391.281, and 391.096 of the Nevada Administrative Code (NAC) pursuant to the Nevada Revised Statute (NRS) 391.019 and Senate Bill No. 400, chapter 450, Statutes of Nevada 2025, at page 2886.

The following information is provided pursuant to the requirements of Nevada Revised Statute (NRS) 233B.0603:

- 1. The need and the purpose of the proposed regulations and/or amendments:** In accordance with NRS 391.019, the Commission on Professional Standards in Education shall adopt regulations:
 - *Prescribing the qualifications for licensing teachers and other educational personnel and the procedures for the issuance and renewal of those licenses.*
- 2. Description of the proposed regulation, or the subjects and issues involved:** The proposed regulation is relating to educational personnel; NAC Chapter 391.XXX – Employment requirements for Art, Music, Physical Education, and Physical Education & Health, NAC 391.090 – Authority conferred by elementary license, NAC 391.111 – License to teach middle school or junior high school education: Qualifications; requirements and recognized subjects for endorsement; exception, NAC 391.215 – Endorsement to teach art, NAC 391.270 – Endorsement to teach music, NAC 391.280 – Endorsement to teach physical education, NAC 391.281 – Endorsement to teach physical education and Health, and NAC 391.096 – Qualifications for elementary and middle school physical education license; authorized employment. The Commission will consider a regulation relating to education; revising provisions governing the qualifications of teachers employed at certain schools to teach art, music, physical education or physical education and health; revising requirements for obtaining certain endorsements; and providing other matters properly relating thereto. This regulation will comply with Senate Bill 400 (2025) requiring persons to hold an art, music, physical education, and physical education & health endorsement to be employed in such assignments in a district with 200,000 or more pupils enrolled or in a school with 500 or more pupils enrolled. The Commission may adopt or not adopt this regulation.
- 3. The revised text of the proposed regulation is attached to this notice.**

4. **Estimated economic effect of the regulation on the business which it is to regulate and on the public:** There is no economic effect of the regulation on the business that it regulates and no impact on the public.
5. **Methods used by the agency in determining the impact on a small business:** Small business are not impacted by this regulation.
6. **The estimated cost to the agency for enforcement of the proposed regulation:** No costs.
7. **Description and citation of duplicative or overlapping regulations of other state or local governmental agencies:** There is no duplication or overlap of regulations of state or local government agencies.
8. **Is the regulation required by federal law?** This regulation is not required pursuant to federal law.
9. **Does the regulation include provisions more stringent than a federal regulation regarding the same activity?** There is no federal law affecting or overlapping the proposed regulations.
10. **Does the proposed regulation establish a new fee or increase an existing fee?** The proposed regulation does not establish a new fee or increase an existing fee.

A copy of all materials relating to the proposed regulation may be obtained at the hearing, on the [Commission on Professional Standards in Education webpage](#), by contacting the Commission on Professional Standards in Education, Nevada Department of Education, via email at COPS@doe.nv.gov, by telephone at (702) 668-4317 or in person at the Nevada Department of Education, 2080 E. Flamingo Rd. Las Vegas, Nevada. Persons wishing to comment upon the proposed action of the Commission on Professional Standards in Education may provide in-person testimony, submit written comment to the Commission on Professional Standards in Education via email at COPS@doe.nv.gov, or submit their comments, data, views, or arguments in written form to the Commission on Professional Standards in Education, Nevada Department of Education, 2080 E. Flamingo Rd. Las Vegas, Nevada 89119. Comments may be submitted via email leading up to and for the duration of the meeting, and those submitted via mail must be received by the Department on or before **Friday, May 15, 2026**. A record of all submitted comments will be retained, and the Commission will proceed to consider any public comment received.

This notice and the text of the proposed regulation has been sent to all persons on the agencies mailing list for the Commission on Professional Standards in Education, posted on the [Commission on Professional Standards in Education](#) webpage, [Nevada's Public Notice](#) webpage, the [Nevada State Legislature's Administrative Regulations notices](#) webpage, available in the State of Nevada Register of Administrative Regulations pursuant to NRS 233B.0653, and physically posted at the Nevada Department of Education Offices. Copies of this notice will also be emailed and/or mailed to members of the public upon request.

Notice required by NRS 233B.064: Upon adoption of any regulation, the agency, if requested to do so by an interested person, either before adoption or within 30 days thereafter, will issue a concise statement of the principal reasons for and against its adoption and incorporate therein its reason for overruling the consideration urged against its adoption.

**REVISED PROPOSED REGULATION OF THE COMMISSION ON
PROFESSIONAL STANDARDS IN EDUCATION**

LCB File No. R069-25

April 17, 2026

EXPLANATION – Matter in *italics* is new; matter in brackets ~~[omitted material]~~ is material to be omitted.

AUTHORITY: §§ 1-9, NRS 391.019, as amended by section 2 of Senate Bill No. 400, chapter 450, Statutes of Nevada 2025, at page 2886.

A REGULATION relating to education; revising provisions governing the qualifications of teachers employed at certain schools to teach art, music, physical education or physical education and health; revising requirements for obtaining certain endorsements; and providing other matters properly relating thereto.

Legislative Counsel’s Digest:

Existing law requires the Commission on Professional Standards in Education to adopt regulations that require a teacher to obtain an endorsement from the Department of Education to teach music or art to be eligible to teach music or art, as applicable, at an elementary school, middle school, junior high school or secondary school, except for a teacher at an elementary school: (1) located in a school district in which fewer than 200,000 pupils are enrolled (currently all school districts other than the Clark County School District); or (2) in which fewer than 500 pupils are enrolled. (NRS 391.019, as amended by section 2 of Senate Bill No. 400, chapter 450, Statutes of Nevada 2025, at page 2886) The requirement to obtain such an endorsement is subject to certain generally applicable exceptions in existing law relating to a shortage of teachers in a subject area. (NRS 391.125)

Existing regulations provide that a person who is licensed to teach elementary education is authorized to teach all subjects in elementary grades. (NAC 391.090) Existing regulations also establish certain requirements for a person to receive an endorsement to teach: (1) art; (2) music; (3) physical education; or (4) physical education and health. (NAC 391.215, 391.270, 391.280, 391.281) Existing regulations authorize the Superintendent of Public Instruction to: (1) issue an endorsement in certain recognized fields of specialization or areas of concentration for middle school or junior high school education or secondary education; and (2) grant certain waivers which permit the holder of a secondary license or license to teach middle school or junior high school education to teach outside his or her area of endorsement. (NAC 391.125, 391.146-391.158)

Section 1 of this regulation requires, with certain exceptions in accordance with existing law and regulations, each teacher who is employed on or after July 1, 2029, at:(1) an elementary school to teach art, music, physical education or physical education and health to hold the relevant endorsement to teach that subject to pupils as described in **sections 4-7** of this

regulation; and (2) a middle school, junior high school or secondary school to teach art, music, physical education or physical education and health to hold the relevant endorsement to teach that subject to pupils as described in **sections 4-7** or existing regulations. **Section 1** also exempts from these requirements a teacher at an elementary school: (1) located in a school district in which fewer than 200,000 pupils are enrolled (currently all school districts other than the Clark County School District); or (2) in which fewer than 500 pupils are enrolled. **Section 2** of this regulation makes a conforming change which requires a person who is licensed to teach elementary education to meet the requirements of **section 1** in order to teach art, music, physical education or physical education and health in elementary grades.

Under existing law, a junior high or middle school may be considered an elementary or secondary school for the purpose of licensing teachers. (NRS 388.020) Existing regulations establish the requirements and recognized subjects for an endorsement of a license to teach middle school or junior high school education. (NAC 391.111) **Section 3** of this regulation eliminates art and music from the list of recognized subjects for an endorsement of a license to teach middle school or junior high school education, thus requiring teachers at a junior high or middle school who wish to hold such endorsements to instead obtain those endorsements as described in **sections 1, 4 and 5**. **Section 8** of this regulation provides that, on the effective date of this regulation, any person who holds an existing endorsement to teach art or music at a middle school or junior high school shall be deemed to hold the relevant endorsement to teach that subject to pupils as described in **sections 4 and 5**.

Existing regulations establish the qualifications for a person to receive a license designated as an elementary and middle school physical education license. (NAC 391.096) **Section 9** of this regulation repeals those regulations, thus eliminating that type of license. **Section 8** provides that, on the effective date of this regulation, any person who holds such a license shall be deemed to hold an endorsement to teach physical education to pupils as described in **section 6**.

Section 8 also provides that, on the effective date of this regulation, any person who holds an existing endorsement to teach art, music, physical education or physical education and health at an elementary school shall be deemed to hold the relevant endorsement to teach that subject to pupils as described in **sections 4-7**.

Section 8 finally provides that any person who, on the effective date of this regulation, holds an existing license to teach elementary education may receive an endorsement to teach art, music, physical education or physical education and health to pupils as described in **sections 4-7** by submitting to the Department official documentation that he or she has passed, on or before July 1, 2029, certain examinations.

Section 1. Chapter 391 of NAC is hereby amended by adding thereto a new section to read as follows:

1. Except as otherwise provided in subsection 2 and NRS 391.125 and NAC 391.146 to 391.158, inclusive, each teacher who is employed on or after July 1, 2029:

(a) At an elementary school to teach:

(1) Art is required to hold an endorsement to teach art to pupils pursuant to NAC 391.215.

(2) Music is required to hold an endorsement to teach music to pupils pursuant to NAC 391.270.

(3) Physical education is required to hold an endorsement to teach physical education to pupils pursuant to NAC 391.280.

(4) Physical education and health is required to hold an endorsement to teach physical education and health to pupils pursuant to NAC 391.281.

(b) At a middle school, junior high school or secondary school to teach:

(1) Art is required to hold an endorsement to teach art to pupils pursuant to NAC 391.125 or 391.215.

(2) Music is required to hold an endorsement to teach music to pupils pursuant to NAC 391.125 or 391.270.

(3) Physical education is required to hold an endorsement to teach physical education to pupils pursuant to NAC 391.125 or 391.280.

(4) Physical education and health is required to hold an endorsement to teach physical education and health to pupils pursuant to NAC 391.125 or 391.281.

2. The provisions of subsection 1 do not apply to a teacher who is employed at an elementary school:

(a) Located in a school district in which fewer than 200,000 pupils are enrolled; or

(b) In which fewer than 500 pupils are enrolled.

Sec. 2. NAC 391.090 is hereby amended to read as follows:

391.090 ~~[Am]~~ *Except as otherwise provided in section 1 of this regulation, an* elementary license authorizes the holder to teach all subjects in elementary grades in any:

1. Public school; or
2. Private school licensed in this State.

Sec. 3. NAC 391.111 is hereby amended to read as follows:

391.111 1. To receive a license to teach middle school or junior high school education, a person must hold a bachelor's degree or a higher degree from an accredited college or university and have completed:

(a) A program of preparation for teaching middle school or junior high school education which is approved by the Board; or

(b) Twenty-four semester credits of course work in professional education which must include:

(1) Eight semester credits of supervised student teaching in a designated level of middle school or junior high school;

(2) A course in the methods and materials for teaching the major or minor field of specialization at the middle school, junior high school or secondary grade level, or a course in integrated methods at the middle school or junior high school level;

(3) Three semester credits of course work in a course of study regarding education or strategies for working with students with disabilities, including curricular adaptation;

(4) Six semester credits of course work in at least two of the following areas:

(I) The foundations, history, theory or philosophy of middle school;

(II) The curriculum, pedagogy or assessment for middle school;

(III) Adolescent growth and development;

(IV) The nature and needs of the adolescent, including social, emotional and cultural concerns;

(V) Classroom management strategies;

(VI) School, family and community collaboration; or

(VII) Supervision and evaluation of programs and pupils in a middle school; and

(5) Six semester credits of course work in any of the following subjects:

(I) English as a second language, bilingualism or biculturalism;

(II) Computer science and educational technology;

(III) Tests and measurement;

(IV) Educational psychology;

(V) Multicultural education; or

(VI) Educational research.

2. In addition to the requirements set forth in subsection 1, an applicant for a license to teach middle school or junior high school education must have:

(a) Passed, at the level of competence specified by the Commission, a competency examination approved by the Commission on the subject matter of a field of specialization or area of concentration; and

(b) Completed 24 semester credits in a major field of endorsement or area of concentration. Subsequent minor fields of endorsement may be added to the license upon verification of 14 semester hours of credit.

3. The following subjects are recognized for an endorsement of a license to teach middle school or junior high school education:

(a) ~~Art;~~

~~(b)~~ Computer science;

~~(e)~~ (b) English language arts;

~~(d) Instrumental and vocal music;~~

~~(e) Instrumental music;~~

~~(f)~~ (c) Mathematics;

~~(g)~~ (d) Science;

~~(h)~~ (e) Social science; {

~~(i) Vocal music;}~~ and

~~(j)~~ (f) World languages, in accordance with subsection 26 of NAC 391.131.

4. A major or minor field of endorsement or area of concentration identified in subsection 3 shall be deemed to be satisfied if the applicant holds a bachelor's degree or a higher degree with a major, minor or area of concentration identified on the official transcript of record conferred by a regionally accredited college or university.

Sec. 4. NAC 391.215 is hereby amended to read as follows:

391.215 To receive an endorsement to teach art ~~(j)~~ *to pupils in kindergarten through grade 12*, a person must hold a bachelor's degree and:

1. Have completed an approved program of preparation for teaching art; or
2. Have completed:
 - (a) Thirty-six semester hours in the principles of fine and applied arts which included:
 - (1) The history of art;
 - (2) Design;
 - (3) Drawing;
 - (4) Painting;

- (5) Digital or graphic arts;
 - (6) Ceramics or sculpture; and
 - (7) Photography or printmaking; and
- (b) Twenty-two semester hours of professional education which included:
- (1) Foundations of education;
 - (2) Methods of teaching art in elementary or secondary schools;
 - (3) Eight semester hours of supervised teaching; and
 - (4) Three semester hours in strategies for working with students with disabilities,
- including curricular adaptation.

Sec. 5. NAC 391.270 is hereby amended to read as follows:

391.270 To receive an endorsement to teach music ~~to~~ *to pupils in kindergarten through grade 12*, a person must have a bachelor's degree and:

- 1. Have completed an approved program of preparation for teaching music; or
- 2. Have completed:
 - (a) Twenty-two semester hours of professional education which included:
 - (1) Foundations of education;
 - (2) Methods of teaching music in elementary or secondary grades;
 - (3) Eight semester hours of supervised teaching; and
 - (4) Three semester hours in strategies for working with students with disabilities,including curricular adaptation; and
 - (b) Thirty-six semester hours in the foundations of music which included:
 - (1) Music theory;
 - (2) The history or literature of music;

- (3) Applied music, including an area of specialization in vocal or instrumental music;
- (4) Conducting;
- (5) Techniques for brass, woodwind, percussion, piano and string instruments;
- (6) Diction or vocal techniques and pedagogy; and
- (7) Music ensemble.

Sec. 6. NAC 391.280 is hereby amended to read as follows:

391.280 To receive an endorsement to teach physical education ~~to~~ *to pupils in kindergarten through grade 12*, a person must hold a bachelor's degree and have completed:

1. An approved program of preparation for teaching physical education in kindergarten through grade 12; or
2. A course of study consisting of:
 - (a) Forty-two semester hours of credit which includes course work in each of the following areas of study:
 - (1) Anatomical kinesiology or mechanical kinesiology, or both;
 - (2) The physiology of exercise;
 - (3) Testing and measuring the skill and ability of a pupil in physical education;
 - (4) The psychological or social aspects of physical education, or both;
 - (5) Motor learning or motor development;
 - (6) Adapted physical education;
 - (7) Movement activities for pupils in preschool and primary grades;
 - (8) Movement activities for pupils in intermediate grades;
 - (9) Advanced first aid or an equivalent course of study; and
 - (10) Methods and techniques of teaching;

- (I) Physical fitness;
- (II) Team sports;
- (III) Rhythms and dance or rhythmic activities for pupils in elementary school; and
- (IV) Individual sports; and

(b) Twenty-two semester hours of credit in professional education which included:

- (1) Foundations of education;
- (2) Methods of teaching physical education in elementary and secondary grades; and
- (3) Eight semester hours of credit as a student teacher in a composite program in

elementary school, middle school or junior high school, and high school grades which includes 4 semester hours of credit in elementary grades and 4 semester hours of credit in secondary grades.

Sec. 7. NAC 391.281 is hereby amended to read as follows:

391.281 To receive an endorsement to teach physical education and health ~~to~~ *to pupils in kindergarten through grade 12*, a person must hold a bachelor's degree and have completed:

1. An approved program of preparation for teaching physical education and health to pupils in kindergarten through grade 12; or

2. A course of study consisting of:

(a) Fifty-one semester hours of credit which includes course work in each of the following areas of study:

- (1) Anatomical kinesiology or mechanical kinesiology, or both;
- (2) The physiology of exercise;
- (3) Testing and measuring the skill and ability of a pupil in physical education;
- (4) The psychological or social aspects of physical education, or both;
- (5) Motor learning or motor development, or both;

- (6) Adapted physical education;
- (7) Movement activities for pupils in preschool and primary grades;
- (8) Movement activities for pupils in intermediate grades;
- (9) Advanced first aid or an equivalent course of study;
- (10) Sex education;
- (11) Nutrition;
- (12) Substance abuse;
- (13) Personal health or personal hygiene, or both; and
- (14) Methods and techniques of teaching:
 - (I) Physical fitness;
 - (II) Team sports;
 - (III) Rhythms and dance or rhythmic activities for pupils in elementary school; and
 - (IV) Individual sports; and

(b) Twenty-two semester hours of credit in professional education which includes:

- (1) Foundations of education;
- (2) Methods of teaching physical education to pupils in elementary and secondary grades;

and

(3) Eight semester hours of credit as a student teacher in a composite program in elementary and secondary grades which includes 4 semester hours of credit in elementary grades and 4 semester hours of credit in secondary grades.

Sec. 8. A person who, on the effective date of this regulation, holds:

1. An endorsement to teach art in an elementary school, middle school or junior high school shall be deemed to hold an endorsement to teach art to pupils as described in NAC 391.215, as amended by section 4 of this regulation, on and after the effective date of this regulation.

2. An endorsement to teach music in an elementary school, middle school or junior high school shall be deemed to hold an endorsement to teach music to pupils as described in NAC 391.270, as amended by section 5 of this regulation, on and after the effective date of this regulation.

3. An endorsement to teach physical education in an elementary school or an elementary and middle school physical education license as described in NAC 391.096, as that section existed before the effective date of this regulation, shall be deemed to hold an endorsement to teach physical education to pupils as described in NAC 391.280, as amended by section 6 of this regulation, on and after the effective date of this regulation.

4. An endorsement to teach physical education and health in an elementary school shall be deemed to hold an endorsement to teach physical education and health to pupils as described in NAC 391.281, as amended by section 7 of this regulation, on and after the effective date of this regulation.

5. A license to teach elementary education:

(a) Notwithstanding the amendatory provisions of NAC 391.215, as amended by section 4 of this regulation, may receive an endorsement to teach art to pupils as described in NAC 391.215, as amended by section 4 of this regulation, by submitting to the Department of Education official documentation which indicates that he or she has passed, on or before July 1, 2029, and at the level of competency specified by the Commission on Professional Standards in Education, the

“Praxis Art: Content and Analysis (5135)” prepared and administered by the Educational Testing Service, or a successor examination approved by the Commission.

(b) Notwithstanding the amendatory provisions of NAC 391.270, as amended by section 5 of this regulation, may receive an endorsement to teach music to pupils as described in NAC 391.270, as amended by section 5 of this regulation, by submitting to the Department of Education official documentation which indicates that he or she has passed, on or before July 1, 2029, and at the level of competency specified by the Commission on Professional Standards in Education, the “Praxis Music: Content and Instruction (5114)” prepared and administered by the Educational Testing Service, or a successor examination approved by the Commission.

(c) Notwithstanding the amendatory provisions of NAC 391.280, as amended by section 6 of this regulation, may receive an endorsement to teach physical education to pupils as described in NAC 391.280, as amended by section 6 of this regulation, by submitting to the Department of Education official documentation which indicates that he or she has passed, on or before July 1, 2029, and at the level of competency specified by the Commission on Professional Standards in Education, the “Praxis Physical Education: Content and Design (5095)” prepared and administered by the Educational Testing Service, or a successor examination approved by the Commission.

(d) Notwithstanding the amendatory provisions of NAC 391.281, as amended by section 7 of this regulation, may receive an endorsement to teach physical education and health to pupils as described in NAC 391.281, as amended by section 7 of this regulation, by submitting to the Department of Education official documentation which indicates that he or she has passed, on or before July 1, 2029, and at the level of competency specified by the Commission on Professional Standards in Education, the “Praxis Health and Physical Education: Content Knowledge (5857)”

prepared and administered by the Educational Testing Service, or a successor examination approved by the Commission.

Sec. 9. NAC 391.096 is hereby repealed.

TEXT OF REPEALED SECTION

391.096 Qualifications for elementary and middle school physical education license; authorized employment. (NRS 391.019)

1. To receive a license designated as an elementary and middle school physical education license, a person must hold a bachelor's degree from an accredited college or university and must have completed 58 semester hours of credit in courses in professional studies in physical education for pupils in elementary or middle school or junior high school grades, consisting of:

(a) Eighteen semester hours of credit which includes course work in each of the following areas of study:

- (1) Anatomical kinesiology or mechanical kinesiology, or both;
- (2) The physiology of exercise;
- (3) The psychological aspects or social aspects of physical education, or both;
- (4) Motor development;
- (5) Testing and measuring skills and abilities in physical education; and
- (6) Advanced first aid or an equivalent course of study;

(b) Eighteen semester hours of credit in teaching elementary physical education, including, without limitation, teaching:

- (1) Adapted physical education;
- (2) Rhythmic activities for pupils in elementary grades;
- (3) Movement experiences for pupils in preschool and primary grades; and
- (4) Movement experiences for pupils in intermediate grades; and

(c) Twenty-two semester hours of credit in professional education including:

- (1) Foundations of education;
- (2) Methods of teaching in elementary physical education; and
- (3) Eight semester hours of credit in supervised student teaching of physical education for

pupils in elementary or middle school or junior high school grades.

2. An elementary and middle school physical education license issued in accordance with this section authorizes the holder of the license to teach only physical education to pupils in elementary or middle school or junior high school grades.

3. A person is not required to hold an elementary and middle school physical education license to teach physical education to pupils in elementary or middle school or junior high school grades. The provisions of this subsection do not prohibit a school district from requiring an elementary and middle school physical education license as a requirement for employment to teach physical education in that school district.