

Joe Lombardo  
Governor

Victor Wakefield  
Superintendent of  
Public Instruction



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**STATE OF NEVADA**  
**DEPARTMENT OF EDUCATION**  
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**Notice of Workshop to Solicit Comments on Proposed Regulation**

The Commission on Professional Standards in Education is proposing regulation language pertaining to the Nevada Administrative Code (NAC). The Workshop has been scheduled for **Wednesday, February 18, 2026**, via [Livestream Link](#) and at the following locations: **Old Assembly Room, Nevada State Capital, 101 N. Carson Street, Carson City, NV 89701 and Nevada Department of Education, 2080 East Flamingo Road, Suite 114, Las Vegas, NV 89119**. The purpose of the Workshop is to solicit comments from interested persons on the following general topics to be addressed in a proposed regulation:

**9:11 A.M.** Public Workshop R115-25 to Solicit Comments on Proposed Amendments to NAC Chapter 391.391 – Endorsement to teach pupils in program of orientation and mobility. The Commission will consider a regulation to ensure a person must hold an endorsement to teach pupils in a program of orientation and mobility and to ensure a person must hold an endorsement to teach pupils in a program of alternative education. Transitory language for providers already employed will be provided. The Commission may approve or not approve moving this item to a Public Hearing.

A copy of all materials relating to the proposal may be obtained at the workshop, on the [Meeting Materials page](#), by contacting the Nevada Department of Education, via email at [geraldine.mendiola@doe.nv.gov](mailto:geraldine.mendiola@doe.nv.gov), by telephone at 702-668-4317, or in person at the **Old Assembly Room, Nevada State Capital, 101 N. Carson Street, Carson City, NV 89701 and Nevada Department of Education, 2080 East Flamingo Road, Suite 114, Las Vegas, NV 89119**. Persons wishing to comment upon the proposed action of the Commission may provide in-person testimony, submit written comment to the Commission via email at [COPS@doe.nv.gov](mailto:COPS@doe.nv.gov) or submit their comments, data, views, or arguments in written form to the **Nevada Department of Education Offices, 700 East Fifth Street, Carson City, NV 89701 or 2080 East Flamingo Suite 210, Las Vegas, NV 89119**. Comments may be submitted via email leading up to and for the duration of the workshop, and those submitted via mail must be received by the Commission on or before **Friday, February 13, 2026**.

This notice has been sent to all persons on the agencies mailing list for administrative regulations and the Department of Education and posted on the Nevada Department of Education's website at <https://doe.nv.gov>, Nevada's Public Notice site at <https://notice.nv.gov>, the Nevada State Legislature's webpage at <https://www.leg.state.nv.us/App/Notice/A/>, and physically at the Nevada Department of Education Offices and with Nevada State Library and Archives. Copies of this notice will also be emailed and/or mailed to members of the public upon request.

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**SMALL BUSINESS IMPACT STATEMENT**  
**PURSUANT TO NRS 233B.0608**

**DATE:** January 30, 2026

**RE:** Workshop to Solicit Comments on Proposed Amendments to NAC Chapter 391.391 – Endorsement to teach pupils in program of orientation and mobility.

I, Victor Wakefield, being the duly appointed Superintendent of Public Instruction of the Nevada Department of Education, do hereby certify, to the best of my knowledge or belief:

1. The proposed regulation is not likely to (a) impose a direct or significant economic burden upon a small business, or (b) directly restrict the formation, operation, or expansion of a small business.
2. A concerted effort was made to determine any economic burden.
3. All relevant materials were reviewed, and the Department considered its history with implementing similar regulations; the proposed changes are within the scope of the Department's activities and present no significant cost of enforcement.
4. Comments have not been solicited from small businesses, and no summary of their response is provided, because small businesses are not impacted by this regulation and thus no burden or adverse economic impact can be assessed.

I hereby further certify that, to the best of my knowledge or belief, a concerted effort was made to determine the impact of the regulation on small businesses and that the information contained in this statement was prepared properly and is accurate.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read "V. Wakefield".

Dr. Victor Wakefield  
Superintendent of Public Instruction

**R115-25**

*The intent of this regulation is to ensure a person must hold an endorsement to teach pupils in a program of orientation and mobility and to ensure a person must hold an endorsement to teach pupils in a program of alternative education. Transitory language for providers already employed will be similar to R124-22 Sec. 7.*

**NAC 391.391 Endorsement to teach pupils in program of orientation and mobility. ([NRS 391.019](#))**

1. To receive an endorsement to teach pupils in a program of orientation and mobility, a person must hold a:

(a) Bachelor's or graduate degree in:

(1) Orientation and mobility; or

(2) Any other field of study and have successfully completed an orientation and mobility program at a university approved by the Association for Education and Rehabilitation of the Blind and Visually Impaired or its successor organization; or

(b) Specialty credential as a Certified Orientation and Mobility Specialist from the Academy for Certification of Vision Rehabilitation and Education Professionals or its successor organization.

~~—2.— Such an endorsement is not required to teach pupils in a program of orientation and mobility.~~

*New Paragraph: A person who is employed on and maintains continuous employment in a public school after the effective date of this regulation is not required to hold the endorsement.*

(Added to NAC by Comm'n on Prof. Standards in Education by R094-99, eff. 11-2-99; A by R113-18, 6-26-2019)

**NAC 391.392 Endorsement to teach program of alternative education. ([NRS 385.080](#), [391.019](#))**

1. To receive an endorsement to teach a program of alternative education, a person must:

(a) Hold a valid:

(1) Elementary license;

(2) License to teach middle school or junior high school education;

(3) Secondary license;

(4) License to teach special education; or

(5) Special license that is endorsed for a recognized field of teaching other than business and industry;

(b) Have 3 years of verified experience in teaching a program of alternative education; or

(c) Have completed at least 3 semester hours of course work in one or more of the following areas of study:

(1) Behavior management;

(2) Methods of teaching pupils who have specific learning disabilities;

(3) Parental involvement in programs of alternative education; or

(4) Methods of teaching pupils in a program of alternative education or pupils who are at risk of dropping out of school.

2. Except as limited by subsection 3, a person who holds an endorsement to teach a program of alternative education may:

(a) Provide instruction in any recognized field of teaching for which he or she holds a valid endorsement; and

(b) Teach courses outside his or her area of endorsement.

3. A person who holds an endorsement to teach a program of alternative education initially issued on or after July 1, 2005, may use that endorsement to provide instruction and teach as authorized by subsection 2 only:

(a) In an adult high school program as defined in subsection 2 of [NAC 390.480](#); or

(b) To act as a teacher of record for a pupil who is enrolled in a course of distance education which has been approved by the Department pursuant to [NRS 388.834](#) and [NAC 388.825](#).

4. ~~An endorsement to teach a program of alternative education is not required to teach a program of alternative education.~~

*New Paragraph: A person who is employed on and maintains continuous employment in a public school after the effective date of this regulation is not required to hold the endorsement.*

5. As used in this section:

(a) "Course of distance education" has the meaning ascribed to it in [NRS 388.823](#).

(b) "Program of alternative education" means:

(1) An alternative program as defined in [NAC 388.500](#); or

(2) An adult high school program as defined in subsection 2 of [NAC 390.480](#).

(Added to NAC by Comm'n on Prof. Standards in Education by R093-97, eff. 1-14-98; A by R094-99, 11-2-99; R099-03, 9-24-2003; R005-05, 10-31-2005; A by Bd. of Education by R134-07, 6-17-2008; A by Comm'n on Prof. Standards in Education by R028-11, 10-26-2011; R008-13, 10-23-2013)