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**STATE OF NEVADA**  
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**March 13, 2026**

**Notice of Intent to Act Upon a Regulation**

Notice of Hearing for the Adoption of Regulations of the Commission on Professional Standards in Education  
as proposed in LCB File #R115-25

The Commission on Professional Standards in Education will hold a public hearing **at 9:06 A.M.** on **Wednesday, April 15, 2026** via [livestream](https://www.livestream.com) and at the following locations: **Old Assembly Room, Nevada State Capital, 101 N. Carson Street, Carson City, NV 89701** and **Nevada Department of Education, 2080 East Flamingo Road, Suite 114, Las Vegas, NV 89119**. The purpose of the hearing is to receive comments from all interested persons regarding the amendment of regulations pertaining to Chapter 391.391 and 391.392 of the Nevada Administrative Code (NAC) pursuant to the Nevada Revised Statute (NRS) 391.019.

The following information is provided pursuant to the requirements of Nevada Revised Statute (NRS) 233B.0603:

- 1. The need and the purpose of the proposed regulations and/or amendments:** In accordance with NRS 391.019, the Commission on Professional Standards in Education shall adopt regulations:
  - *Prescribing the qualifications for licensing teachers and other educational personnel and the procedures for the issuance and renewal of those licenses.*
- 2. Description of the proposed regulation, or the subjects and issues involved:** The proposed regulation is relating to educational personnel; requiring an endorsement to teach certain programs for exceptional pupils; and providing other matters properly relating thereto. The Commission may adopt or not adopt this regulation.
- 3.** The revised text of the proposed regulation is attached to this notice.
- 4. Estimated economic effect of the regulation on the business which it is to regulate and on the public:** There is no economic effect of the regulation on the business that it regulates and no impact on the public.
- 5. Methods used by the agency in determining the impact on a small business:** Small business are not impacted by this regulation.
- 6. The estimated cost to the agency for enforcement of the proposed regulation:** No costs.
- 7. Description and citation of duplicative or overlapping regulations of other state or local governmental agencies:** There is no duplication or overlap of regulations of state or local government agencies.

8. **Is the regulation required by federal law?** This regulation is not required pursuant to federal law.
9. **Does the regulation include provisions more stringent than a federal regulation regarding the same activity?** There is no federal law affecting or overlapping the proposed regulations.
10. **Does the proposed regulation establish a new fee or increase an existing fee?** The proposed regulation does not establish a new fee or increase an existing fee.

A copy of all materials relating to the proposed regulation may be obtained at the hearing, on the [Commission on Professional Standards in Education webpage](#), by contacting the Commission on Professional Standards in Education, Nevada Department of Education, via email at [COPS@doe.nv.gov](mailto:COPS@doe.nv.gov), by telephone at (702) 668-4317 or in person at the Nevada Department of Education, 2080 E. Flamingo Rd. Las Vegas, Nevada. Persons wishing to comment upon the proposed action of the Commission on Professional Standards in Education may provide in- person testimony, submit written comment to the Commission on Professional Standards in Education via email at [COPS@doe.nv.gov](mailto:COPS@doe.nv.gov), or submit their comments, data, views, or arguments in written form to the Commission on Professional Standards in Education, Nevada Department of Education, 2080 E. Flamingo Rd. Las Vegas, Nevada. Comments may be submitted via email leading up to and for the duration of the meeting, and those submitted via mail must be received by the Commission on or before **Friday, April 10, 2026**. A record of all submitted comments will be retained, and the Commission will proceed to consider any public comment received.

This notice and the text of the proposed regulation has been sent to all persons on the agencies mailing list for the Commission on Professional Standards in Education, posted on the [Commission on Professional Standards in Education](#) webpage, [Nevada's Public Notice](#) webpage, the [Nevada State Legislature's Administrative Regulations notices](#) webpage, available in the State of Nevada Register of Administrative Regulations pursuant to NRS 233B.0653, and physically posted at the Nevada Department of Education Offices. Copies of this notice will also be emailed and/or mailed to members of the public upon request.

**Notice required by NRS 233B.064:** Upon adoption of any regulation, the agency, if requested to do so by an interested person, either before adoption or within 30 days thereafter, will issue a concise statement of the principal reasons for and against its adoption and incorporate therein its reason for overruling the consideration urged against its adoption.

**PROPOSED REGULATION OF THE COMMISSION ON  
PROFESSIONAL STANDARDS IN EDUCATION**

**LCB File No. R115-25**

January 23, 2025

EXPLANATION – Matter in *italics* is new; matter in brackets [~~omitted material~~] is material to be omitted.

AUTHORITY: §§ 1-4, NRS 391.019.

A REGULATION relating to educational personnel; requiring an endorsement to teach certain programs for exceptional pupils; and providing other matters properly relating thereto.

**Legislative Counsel’s Digest:**

Existing law requires the Commission on Professional Standards in Education to adopt regulations: (1) requiring teachers to obtain from the Department of Education an endorsement in a field of specialization to be eligible to teach in that field of specialization; and (2) setting forth the educational requirements a teacher must satisfy to qualify for an endorsement in each field of specialization. (NRS 391.019) Existing regulations prescribe the qualifications to receive an endorsement to teach pupils in a program of orientation and mobility, but do not require a person to hold such an endorsement to do so. (NAC 391.391) **Section 1** of this regulation removes the provision that authorizes a person to teach pupils in a program of orientation and mobility without an endorsement and instead requires a person to hold such an endorsement to teach pupils in such a program.

Existing regulations also prescribe the qualifications to receive an endorsement to teach pupils in a program of alternative education, but do not require a person to hold such an endorsement to do so. (NAC 391.392) **Section 2** of this regulation removes the provision that authorizes a person to teach pupils in a program of alternative education without such an endorsement and instead requires a person to hold such an endorsement to teach pupils in such a program.

Notwithstanding the amendatory provisions of **sections 1 and 2, sections 3 and 4** of this regulation provide that a person who, on the effective date of this regulation, is employed as a teacher for a program of orientation and mobility or a program of alternative education: (1) may continue in such employment without obtaining the associated endorsement to teach pupils in such a program; and (2) shall be deemed to hold the associated endorsement so long as he or she remains continuously employed as a teacher for such a program.

**Section 1.** NAC 391.391 is hereby amended to read as follows:

391.391 1. *Before teaching pupils in a program of orientation and mobility, a person must hold an endorsement issued pursuant to this section.*

2. To receive an endorsement to teach pupils in a program of orientation and mobility, a person must hold a:

(a) Bachelor's or graduate degree in:

(1) Orientation and mobility; or

(2) Any other field of study and have successfully completed an orientation and mobility program at a university approved by the Association for Education and Rehabilitation of the Blind and Visually Impaired or its successor organization; or

(b) Specialty credential as a Certified Orientation and Mobility Specialist from the Academy for Certification of Vision Rehabilitation and Education Professionals or its successor organization.

~~[2.—Such an endorsement is not required to teach pupils in a program of orientation and mobility.]~~

**Sec. 2.** NAC 391.392 is hereby amended to read as follows:

391.392 1. *Before teaching pupils in a program of alternative education, a person must hold an endorsement issued pursuant to this section.*

2. To receive an endorsement to teach a program of alternative education, a person must:

(a) Hold a valid:

(1) Elementary license;

(2) License to teach middle school or junior high school education;

(3) Secondary license;

(4) License to teach special education; or

(5) Special license that is endorsed for a recognized field of teaching other than business and industry;

(b) Have 3 years of verified experience in teaching a program of alternative education; or

(c) Have completed at least 3 semester hours of course work in one or more of the following areas of study:

(1) Behavior management;

(2) Methods of teaching pupils who have specific learning disabilities;

(3) Parental involvement in programs of alternative education; or

(4) Methods of teaching pupils in a program of alternative education or pupils who are at risk of dropping out of school.

~~[2.]~~ **3.** Except as limited by subsection ~~[3.]~~ **4**, a person who holds an endorsement to teach a program of alternative education may:

(a) Provide instruction in any recognized field of teaching for which he or she holds a valid endorsement; and

(b) Teach courses outside his or her area of endorsement.

~~[3.]~~ **4.** A person who holds an endorsement to teach a program of alternative education initially issued on or after July 1, 2005, may use that endorsement to provide instruction and teach as authorized by subsection ~~[2.]~~ **3** only:

(a) In an adult high school program as defined in subsection 2 of NAC 390.480; or

(b) To act as a teacher of record for a pupil who is enrolled in a course of distance education which has been approved by the Department pursuant to NRS 388.834 and NAC 388.825.

~~[4.—An endorsement to teach a program of alternative education is not required to teach a program of alternative education.]~~

5. As used in this section:

(a) “Course of distance education” has the meaning ascribed to it in NRS 388.823.

(b) “Program of alternative education” means:

(1) An alternative program as defined in NAC 388.500; or

(2) An adult high school program as defined in subsection 2 of NAC 390.480.

**Sec. 3.** Notwithstanding the amendatory provisions of this regulation, a person who is employed as a teacher for a program of orientation and mobility on or before the date on which this regulation is filed with the Secretary of State:

1. May continue in his or her current employment without obtaining an endorsement to teach pupils in a program of orientation and mobility; and

2. So long as the person remains continuously employed as a teacher for a program of orientation and mobility, shall be deemed to hold an endorsement to teach pupils in a program of orientation and mobility.

**Sec. 4.** Notwithstanding the amendatory provisions of this regulation, a person who is employed as a teacher for a program of alternative education on or before the date on which this regulation is filed with the Secretary of State:

1. May continue in his or her current employment without obtaining an endorsement to teach pupils in a program of alternative education; and

2. So long as the person remains continuously employed as a teacher for a program of alternative education, shall be deemed to hold an endorsement to teach pupils in a program of alternative education.

